

GREATER MANCHESTER POLICE FIRE AND CRIME PANEL

Date: Wednesday 19th March 2025

Subject: Gender Based Violence Delivery Plan – Year 3 Update

Report of: Deputy Mayor Kate Green Portfolio Lead for Safer Stronger
Communities and Lynne Ridsdale Portfolio Lead Chief Executive for
Safer Stronger Communities

Purpose of Report

To outline to the Police and Crime Panel the progress on the development of the Gender-Based Violence Delivery Plan 2023/25.

Recommendations:

The GMCA Police and Crime Panel are asked to note the content of this report.

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Equalities Impact, Carbon and Sustainability Assessment:

A full Equality Impact Assessment was prepared and published with the finalised Gender-Based Violence Strategy.

Risk Management

A programme plan with a risk management log sits alongside the delivery plan.

Legal Considerations

None identified.

Financial Consequences – Revenue

The delivery plan requires ongoing financial support to implement the various elements, over and above those investments made by other partners. The Deputy Mayor's Investment Fund continues to support the delivery of the Gender Based Violence Strategy. Alongside this support a considerable amount of additional investment is procured from the Home Office and the Ministry of Justice to support from the Home Office and other sources has also been levered in by the team to enable delivery of this work.

Financial Consequences – Capital

None identified.

Number of attachments to the report: 2

Gender-Based Violence Strategy Delivery Plan 2024/26

Greater Manchester Men & Boys Plan

Comments/recommendations from Overview & Scrutiny Committee

Not applicable.

Background Papers

Gender-Based Violence Strategy Delivery Plan 2024/26

Tracking/ Process

Does this report relate to a major strategic decision, as set out in the GMCA Constitution

No

Exemption from call in

Are there any aspects in this report which means it should be considered to be exempt from call in by the relevant Scrutiny Committee on the grounds of urgency?

No

Bee Network Committee

Not applicable.

Overview and Scrutiny Committee

Not applicable.

1. BACKGROUND

- 1.1. The Gender-Based Violence (GBV) Strategy was approved by the full GMCA in September 2021.
- 1.2. The GBV Board was appointed and met for the first time in December 2021. It has continued to meet on a quarterly basis - overseeing the strategic delivery of the GBV Strategy.
- 1.3. The Board was originally focused on defining the priorities for delivery over the first 24 months of the Strategy's existence. Once this first phase of the Delivery Plan was completed the GBV Board set about establishing a new set of priorities to guide the delivery of the Strategy over the period 2024-2026. This is in recognition of the fact that the entire strategy needs to be closely project managed to take account of funding opportunities and constraints, to reflect the priorities of partners in the delivery of the Strategy and the Strategy needs to be sufficiently responsive to pivot to adapt to changing policy and funding landscapes. The GBV Strategy is a ten-year plan that now aligns with the new Government's plan to halve violence against women and girls (VAWG) in the next decade.
- 1.4. This latest delivery plan was adopted by the Board in 2024 and is attached at appendix A for reference.
- 1.5. The 2024-2026 delivery plan contains 14 priorities which are outlined below. The full programme plan with risk management log is shown at appendix A.
- 1.6. The delivery plan contains 14 key priorities which are outlined below:
 - Priority 1 – Lived Experience
 - Priority 2 - Public Engagement
 - Priority 3 – Education
 - Priority 4 – Health
 - Priority 5 - Housing
 - Priority 6 - Equality, diversity and inclusion
 - Priority 7 - Policing and criminal justice
 - Priority 8 – Perpetrators
 - Priority 9 - Employers and Employment
 - Priority 10 - Sex Workers

Priority 11 – Children

Priority 12 - Travel and Transport

Priority 13 – Greater Manchester GBV Governance Mechanisms

Priority 14 - Men and Boys

1.7. This latest delivery plan has grown from 6 priorities to the 14 that are outlined above. This reflects the system wide approach we are adopting in the delivery of the GBV Strategy and the diversity of partnership and relationships that are supporting us in the delivery of this strategy.

2. Delivery Plan 2024-2026 Successes to Date

2.1. The Lived Experience Panel is actively engaged with policy developments across the Delivery Plan and have representatives who sit on the GBV Board to voice their priorities.

2.2. The next iteration of the #isthisokay campaign is being developed around the issue of coercive control. Extensive consultations and research have been conducted – we anticipate being able to launch the new campaign in September this year.

2.3. The education programme identified in the first Delivery Plan is coming to completion and the Violence Reduction Unit (who are the Senior Responsible Officer – SRO) for this piece of work are considering options for future work in this area. This will be defined to some extent by the Governments priorities around Violence Reduction moving forward. 2.4. Under the Health priority we have just agreed to jointly commission with health a piece of work that will inform future commissioning priorities in the field of GBV.

2.4 There are proposals under the housing priority With the development and delivery of DAPOs in Greater Manchester we have the opportunity to develop a much more proactive approach to the use of occupation orders and attach them to the DAPO process – just as is possible at present under the non-molestation order process. This approach will be guided by the following principals:

- It will be victim led.
- It will seek to ensure that those victims who wish to remain in the family home with their children are able to do so.
- It will seek to regularise/formalise the tenancy status of victims.

- A housing offer alongside wrap around support including positive requirements will be offered to the perpetrators.

The GBV Team in the Combined Authority alongside colleagues in PSR and homelessness will work with housing providers to bring these proposals to fruition and will learn from best practice elsewhere, particularly that taking place in Riverside housing in London.

2.5 Under the Equality, diversity and inclusion priority we have a number of distinct areas of action. They include the provision of support to those impacted by GBV who have no recourse to public funds (NRPF). We have provided specialist Independent Domestic Violence Advisor (IDVA) support to those who are negatively impacted by neurodivergency. We are in advanced discussions with the National organisation, Hourglass, about how we can best deliver support to older people who are subject to GBV. And, finally, we have held a number of discussions with agencies around ways in which we can improve support to members of the LGBTQ communities.

2.6 This second phase of the Delivery Plan has seen a lot of activity the field of policing and criminal Justice. We, in partnership with GMP and partners across Greater Manchester, have successfully delivered the roll out of Domestic Abuse Protection Orders (DAPOs). These Orders are now available in Bury, Wigan and the City of Manchester and are transforming our ability to keep victims/survivors of Domestic Abuse safe. In addition to this we now have dedicated Domestic Abuse Teams operational in each GMP District and they are transforming our response to Domestic Abuse incidents.

2.7 We have begun the work to develop a Greater Manchester Perpetrator Strategy – this work will guide our interventions in this area and will inform our future bidding into Home Office funds to support this work. The partnership delivering the strategy includes a range of Greater Manchester Boroughs, operational delivery partners, GMP, GM Probations and leading academics. The outcomes of this work will effectively position us in relation to the national framework for perpetrator interventions.

2.8 We are working with our Greater Manchester family of employers; Greater Manchester Fire and Rescue Service (GMFRS), Transport for Greater Manchester (TfGM), Greater Manchester Police (GMP) and Greater Manchester Combined Authority (GMCA) to develop transformational approaches to policy and practice around supporting those whose lives are impacted by GBV. We will aim to lead the way for other employers to follow and in this regard we are working closely with the Good Employment Charter to bring the private sector with us.

2.9 In the GBV Strategy it is recognised that some individuals are more vulnerable than others and within this group falls Sex Workers. We are working with specialist agencies such as, Manchester Action on Street Health (MASH) and GMP to develop responses and support frameworks that seek to protect the vulnerabilities of these individuals as much as we can.

3.0 Children were classified as victims under the Domestic Abuse Act of 2021 but we recognise there is much work to do to develop services that are truly child centred. We are working with a number of specialist agencies to continue to develop our work in this arena but it is fair to say that much more needs to be done. One area where we are keen to make progress is the roll out of Family Drug and Alcohol Courts (FDACs) across GM.

3.1 We are working very closely with Transport for Greater Manchester (TfGM) to develop proposals in a number of areas including campaigns to promote active bystanders, training programmes for transport personnel to raise awareness around harassment and intimidation and working with them as a key employer in GM.

3.2 We are seeking to improve Greater Manchester GBV governance mechanisms to enable them to more effectively support service excellence and delivery. These mechanisms include Operation Encompass, MARAC, development of a perpetrator Strategy and the delivery of a GM wide GBV Strategic needs assessment that will guide our priorities going forward.

3.3 We are the first City Region in the UK to have a men and boys plan as part of our GBV Strategy. The plan sets out a comprehensive approach for men and boys who are victims of GBV. A copy of the plan is attached at appendix b.

4. Risk Matrix

The matrix outlined below highlights the key risks for delivery of the strategy over the next year.

Risk Matrix (12+ SCORE ONLY)

5.

REF	Risk	RAG	Trend	Mitigation
1	Delivery Plan Capacity :- 1) Provide effective programme management and support across the 14 areas of the GBV delivery plan. 2) Capacity of SROs from GMCA/ partners to provide leadership and realise aims of their priorities	12	No change	<ul style="list-style-type: none"> Risk decreasing but still requires close management by SSC. Project capacity to support Men& Boys Plan/ Employers priority in place Prioritisation of deliverables taken place for next 6 months Ongoing work taking place with SROs to understand issues and provide support where needed
2	NHS GM capacity; resources and prioritisation within GM NHS ICB to deliver on its GBV commitments	16	No change	<ul style="list-style-type: none"> Escalated to Executive and GBV Board. Risk now being closely monitored via GBV Board and via joint Health & Safer Communities Mtg. SSC funded NHS commissioning report to provide a roadmap for future delivery.
3	Ability to sustain GBV programmes with reduced government funding (Home Office/ Ministry of Justice)	12	No change	<ul style="list-style-type: none"> Planning taking place to understand impact, explore new models and ensure sustainability proposals in place for autumn 2025
4	Rise in GBV rates in Greater Manchester	12	No change	<ul style="list-style-type: none"> DA delivery board closely monitors key measures to understand any rises and respond accordingly. Note rise in recording may demonstrate increased confidence in reporting.
5	Confidence in GMP and Criminal Justice process re: reporting, investigation of GBV	12	No change	<ul style="list-style-type: none"> DA delivery board closely monitors key measures. Ongoing monitoring to understand concerns & respond accordingly.
6	Failure to engage effectively with victims and survivors of GBV	12	No change	<ul style="list-style-type: none"> Lived Experience Panel and other mechanisms in place to ensure voice is at the heart of planning delivery