

## Greater Manchester Joint Commissioning Board

Date: 21 July 2020

Subject: Summary Update Report from the Greater Manchester Joint Commissioning Board Executive

Report of: Rob Bellingham, Managing Director, Greater Manchester Joint Commissioning Team

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### **PURPOSE OF REPORT:**

As members are aware, in the months where the full JCB does not meet, a JCB Executive meeting is held. To ensure proper connectivity from the Executive to the Board, it is proposed that each meeting of the JCB will receive a summary of the work done via the Executive.

### **PROGRESS UPDATE:**

Since the last meeting of the JCB, the Executive met on the 18<sup>th</sup> February 2020, 19<sup>th</sup> May 2020 and 16<sup>th</sup> June 2020.

It should be noted that the following scheduled meetings were cancelled due to Covid 19: -

17<sup>th</sup> March 2020 - GM Joint Commissioning Board Development Workshop (this will be rescheduled for later in the year)

21<sup>st</sup> April 2020 – GM Joint Commissioning Board Meeting – a Member’s briefing paper was circulated and placed into the public domain to ensure clarity and transparency in the work of the Board.

### **RECOMMENDATIONS:**

The Greater Manchester Joint Commissioning Board is asked to formally receive and approve the Record of Key Decisions made by the JCB Executive for the period February to June 2020.

### **CONTACT OFFICERS:**

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**GM JOINT COMMISSIONING BOARD EXECUTIVE – RECORD OF DECISIONS**

<b>JCB EXECUTIVE - 18<sup>TH</sup> FEBRUARY 2020</b>		
<b>SUBJECT MATTER</b>	<b>PURPOSE/DISCUSSION</b>	<b>DECISION</b>
Financial sustainability	Ian Williamson was invited as Lead Accountable Officer for Financial Sustainability to provide a verbal update with regards to financial sustainability pressures affecting CCGs in GM.	The update on financial sustainability was noted by the Board.
JCB Terms of Reference	The Terms of Office for the Co-Chairs Dr Tom Tasker and Councillor Brenda Warrington run until June 2020.	Appointments will be confirmed at the commencement of the new municipal year following the local elections in May 2020. <b>This is on the agenda for the 21<sup>st</sup> July 2020 Board meeting.</b>
Appointment of a substantive Chief Officer for the GM Health and Social Care Partnership	It was reported that progress towards the appointment of a substantive Chief Officer along with other considerations with regard to next steps and development of the Health and Social Care Partnership continued.  In order to support Sarah Price in her new role as Interim Chief Officer, Rob Bellingham had taken interim responsibility for the Primary Care and Specialised Commissioning Functions, with accountability to Sarah as NHS England's delegated officer.	The Executive noted: - <ul style="list-style-type: none"> <li>▪ The progress to date to appoint a substantive Chief Officer, GM Health and Social Care Partnership.</li> <li>▪ That Rob Bellingham had taken interim responsibility for the Primary Care and Specialised Commissioning Functions and would be accountable to Sarah Price as NHS England's delegated officer.</li> </ul>
JCB Development Session – 17 <sup>th</sup> March 2020	A JCB Development Session had been scheduled to take place on the 17 <sup>th</sup> March 2020.  Support had been secured from Ian Roberts of Sattva and in preparation for the session, a member's questionnaire had been developed. This would be circulated to all members who	The Executive noted the update regarding the JCB Development Session on 17 <sup>th</sup> March 2020 and that a member's questionnaire will be circulated for completion following the meeting.

	were encouraged to respond.	
Commissioning for Inclusion	<p>Rob Bellingham reminded members that at the September meeting, the JCB considered a programme of work for the next eighteen months, which included the following items:</p> <ul style="list-style-type: none"> <li>▪ VCSE Commissioning Framework</li> <li>▪ Continuing Health Care (CHC) Review</li> <li>▪ Services for LGBT communities</li> <li>▪ Homelessness and Healthcare</li> <li>▪ Military Veteran programmes</li> <li>▪ Children with Complex Needs; Looked After Children, those adopted and Care Leavers</li> <li>▪ Wheelchair Users service provision</li> <li>▪ Asylum Seekers and Refugees</li> </ul> <p>The paper provided an update on progress in the above named areas and set out a clear set of recommendations for each, re-iterating previous commitments and setting out a process for implementation.</p>	<p>The Executive agreed the following: -</p> <ol style="list-style-type: none"> <li>1. That the content of the report and suggested model of Commissioning for Inclusion be further considered.</li> <li>2. That the VCSE Commissioning Framework and associated recommendations set out in Section 2 of the report be approved.</li> <li>3. That the update on the CHC review is received, and the three high level recommendations described in Section 3, together with the suggested approach for the next stages of the process be supported.</li> <li>4. That the update on services to LGBT communities be received and the recommendations set out in Section 4, together with the suggested next stages of the process be supported.</li> <li>5. That the update on Military Veterans support be received and the recommendations set out in Section 5 be supported.</li> <li>6. That it be noted that a separate update on Homelessness and Health was presented to the January 2020 meeting of the JCB, as previously agreed.</li> <li>7. That the update reports produced on Looked After Children, Care Leavers and those adopted and Children with Complex Need set out in Section 7 be received, the headline recommendations be supported and the next steps as set out in the update be agreed.</li> <li>8. That further consideration to the language used to describe Looked After Children, Care Leavers and those adopted and Children with Complex Need be revised.</li> <li>9. That the update on services for Wheelchair Users set out</li> </ol>

		<p>in Section 8 be received, that the headline recommendations be agreed and proposal for ongoing oversight to be provided by the Directors of Commissioning group be approved.</p> <p>10. That work done to date on services for Refugees and Asylum Seekers and planned next steps in this regard be noted.</p> <p>11. That further work on Asylum Seekers and Refugees, with a particular focus on 'no recourse to public funds' and the impact for the JCB be undertaken.</p> <p>12. That with regard to further areas of development, that the JCB or, by agreement, the Commissioning Leadership Group, (CLG), oversee the pipeline of any future work and be required to formally approve the commencement of any further GM level programmes in the area of work.</p>
Homeless Healthcare and "a bed every night"	The Board received a presentation on Homeless Healthcare, 'A Bed Every Night'. Members were reminded that last year the JCB committed £1million to ABEN along with GMHSCP who also committed £1million.	<p>The Executive agreed the following: -</p> <ol style="list-style-type: none"> <li>1. That the update be noted.</li> <li>2. That connections be explored in order to align the shared ambitions with work within the Health and Justice Strategy particularly around Domestic Abuse.</li> <li>3. That further evaluation of prevention programmes to assess the impact and develop learning to assist with future commissioning decisions be undertaken.</li> <li>4. That locality initiatives which demonstrate the programme is addressing local need with an overview of the associated health services in order to sustain locality contributions be provided.</li> <li>5. That a further commitment for the Homeless Health Programme of £1m be approved in principle.</li> <li>6. That further redesign of the investment model be undertaken by the task and finish group prior to the proposal being</li> </ol>

		presented to the JCB for approval.
GM Refreshed mental health strategy 2020 - 24	<p>Sandy Bering, Greater Manchester Lead Commissioner for Mental Health and Learning Disabilities presented a report which responded to the publication of Taking Charge: Our Delivery Plan for the Next 5 Years and the NHS Long Term Plan to refresh mental health transformation and improvement priorities to 2024.</p> <p>The report included:</p> <ul style="list-style-type: none"> <li>▪ A summary of the mental health priorities for the coming period responding to both local and national ambitions;</li> <li>▪ Progress against the 2016-21 GM mental health strategy performance targets.</li> </ul>	<p>The Executive agreed the following: -</p> <ol style="list-style-type: none"> <li>1. That the excellent performance of the GM MH programme in supporting the delivery of key national MH metrics be noted.</li> <li>2. That the priorities listed within the Refreshed GM MH Strategy 'Plan on a Page' be further reviewed.</li> <li>3. That further consideration be provided to the inclusion of access to transgender mental health support services.</li> <li>4. That further detail with regards to the five year forward view and a full report which would assess the local and national strategic context for the refresh of the strategy and an outline of the investment assumptions to support implementation would be provided.</li> </ol> <p><b>Update:</b> On the 16<sup>th</sup> March 2020, the Board received via email an updated GM Refreshed Mental Health Strategy 2020-24 with appendices for approval. Due to meeting schedules, members were requested to receive the report and confirm they accept the recommendations ahead of the paper being submitted to the GM Partnership Executive Board on Thursday 23 April 2020.</p>
Population Health System Development	<p>Sarah Price, Interim Chief Officer, GMHSCP, introduced a report which provided an update on Population Health System Development. Jane Pilkington, Interim Executive Lead for Population Health and Commissioning, GMHSCP, provided a presentation which detailed the findings from the programme to date, and the intended work to further progress over the next 12-18 months.</p>	<p>The Executive agreed the following: -</p> <ol style="list-style-type: none"> <li>1) That agreement with the approach to Population Health system development outlined and the specific pieces of work going forward be confirmed.</li> <li>2) That the role of the JCB in shaping the key actions and pieces of work going forward be further discussed and the development session arranged for Tuesday 17 March 2020.</li> <li>3) That further consideration be provided in advance of the development session around further engagement with key strategic groups and individuals to shape key actions and the development of a comprehensive implementation and mobilisation plan.</li> </ol>

Climate Change: JCB Sustainable Development Priority	The paper outlined initial recommendations for meeting the ambition and members were advised that endorsement of the list of priority workstreams would be pursued electronically. Alongside the request, CCG members of JCBE would be requested to review, complete and update the list of CCG Sustainability Leads at Appendix 1 of the report.	The Executive agreed the following: - 1) That the update on Sustainable Development be noted. 2) That the list of priority work streams for 2020/21 be reviewed and endorsed. 3) That CCG members of JCBE would be requested to review, complete and update the list of CCG Sustainability Leads
Elective Care Reform Programme Update	It was proposed that the update on progress within the Elective Care Reform Programme be noted.	The Executive agreed to the following: - 1. That the content of the report be noted. 2. That support to identified actions in progress be confirmed. 3. That completion of the non-disclosure agreement for ophthalmology be confirmed within each locality. 4. That inclusion in the national data collection for advice and guidance data be confirmed.
Health Innovation Manchester Update: Accelerated Delivery Projects Progress	The Board received an update regarding the five accelerated innovation projects being led by Health Innovation Manchester on behalf of GM to support urgent and emergency care pressures.	The Executive agreed to the following: - 1. That the progress made to date and areas of development be noted. 2. That on behalf of the JCBE, the GM Joint Commissioning Team would undertake further work and guidance would be provided regarding the best route of engagement to support business case development and key commissioning decisions.
<b>JCB EXECUTIVE - 19<sup>TH</sup> MAY 2020</b>		
Financial Sustainability	It was reported that with regards to financial sustainability, due to Covid, the business planning process had been suspended without the agreement of individual financial plans for each organisation. Subsequently, command and control instructions for finance across the system had been issued and remained in place. It was indicated that it was likely that those arrangements would remain in place until at least	The Executive noted the update regarding financial sustainability.

	October 2020 with the possibility of being extended to the end of the current financial year.	
JCB Terms of Reference	Following the JCB Executive meeting on 18 <sup>th</sup> February 2020, an email had been issued dated 4 <sup>th</sup> March 2020 to see if any other Clinical Chairs would be interested in taking up the Co-Chair post currently held by Dr Tom Tasker.	As no other nominations had been received, It was agreed that Dr Tom Tasker should be reappointed as Clinical Co-Chair for the JCB and JCB Executive for the two year period to 31 <sup>st</sup> May 2022.  It was also agreed that Councillor Brenda Warrington, Leader, Tameside Council, would also continue in post as co-chair of both the JCB and JCBE until 31 <sup>st</sup> May 2022.  <b>Both of these proposals are to be formally considered for approval at the meeting of the JCB to be held on 21<sup>st</sup> July 2020</b>
Appointment of a substantive Chief Officer for the GM Health and Social Care Partnership	The process to appoint a substantive Chief Officer had been paused as a result of the Covid-19 pandemic.	It was noted that the process to appoint a substantive Chief Officer had been paused as a result of the Covid-19 pandemic.
JCB Development Session	A JCB Development Session had been scheduled to take place on the 17 <sup>th</sup> March 2020. However, due to Covid 19, it had been deferred and a new date will be scheduled for later in the year.	It was noted that a new date will be scheduled for later in the year.
GM Joint Commissioning Board and Joint Commissioning Team Work Programme Stocktake May 2020	In November 2019, the JCB agreed a series of core focus areas for the period to March 2021, together with a work programme for the Joint Commissioning Team. The paper reviewed the programme of work in the light of the Covid-19 pandemic and each item was assessed using simple criteria as follows: -  <ul style="list-style-type: none"> <li>▪ Continuing</li> <li>▪ Refocussed</li> <li>▪ Paused</li> </ul> The report was presented to the JCB Executive for consideration and approval.	The Executive agreed to the following: -  <ol style="list-style-type: none"> <li>1. That the update be noted.</li> <li>2. That the current status summaries were an accurate and appropriate position to take in the light of the current stage of the Covid-19 pandemic be approved.</li> </ol>
GM response – Covid 19	The briefing note provided an update on how the Health and Social Care system in Greater Manchester was responding to	The updated report was noted by the Executive.

Update	<p>the COVID-19 crisis.</p> <p>The briefing note was primarily based on the content of meetings of the Health and Social Care Core Leadership Group, the Hospital Cell and the Out of Hospital Cell over the last month. It was advised that the Out of Hospital Cell had been renamed to the Community Co-ordination Cell and the current structure would remain in place until the end of March 2021.</p>	
Mass Testing Strategy – Update and Next Steps	The report provided an overview and update on the current stage of the development of a mass testing strategy for GM.	The Executive noted the content of the update report.
Improving Specialist Care Programme – Confirmation of the Pause to the Programme from 1 <sup>st</sup> April 2020	<p>To confirm to JCBE members that the GM Partnership Executive Board (PEB) considered the budget for the ISC programme for 2020-21 at its meeting on 26<sup>th</sup> March 2020 and agreed a further six months of funding.</p> <p>The PEB considered the status of all programmes at its meeting on 26<sup>th</sup> March 2020, in the context of the NHS response to Covid-19, and agreed to pause the Improving Specialist Care Programme. However, the Directors of Commissioning had indicated that work should continue on the sustainability of GM Breast services. Therefore, work on Breast Phase 2 was not paused as part of the ISC work programme.</p> <p>It was advised that a decision had been made to progress the proposals of Healthier Together which was awaiting final sign off.</p>	The Executive agreed that the recommendation to pause the services in the scope of the Programme excluding breast services be approved.
Homeless Healthcare and “A Bed Every Night”	<p>In June 2019 £1m investment was agreed from Joint Commissioning Board (JCB) into GM rough sleeper programme ‘A Bed Every Night’ (ABEN).</p> <p>As ABEN progresses into a third iteration, a subsequent ask was made of JCB for a continuation of the same level of investment for a further 12-month period.</p>	<p>The Executive agreed the following: -</p> <ol style="list-style-type: none"> <li>1. That a further commitment for the Homeless Health Programme of £1m be approved.</li> <li>2. That further redesign of the investment model be undertaken by the task and finish group prior to the proposal being presented to the JCB for approval in July 2020.</li> <li>3. That further clarification be obtained with regard to the</li> </ol>



	<p>Based on the outcomes of the February meeting and after further review, the Board confirmed their approval and agreement for the pre committed investment of £1m in the Homelessness and Health programme 'A Bed Every Night' on a refreshed offer post Covid.</p> <p>It was agreed that a refresh of the investment proposals would be presented at the meeting in July 2020. It was recognised that commitment to develop a two year plan was the aspiration, clarity with regards to the financial management of this would be requested.</p>	<p>financial management regulations for the ambition to develop a two year proposal</p> <p><b>An update report will be submitted to the 21<sup>st</sup> July 2020 JCB meeting.</b></p>
Covid 19 – Recovery Programme and the role of the Joint Commissioning Board	The GM Health & Care Partnership needs a coordinated approach to recovery to support the new command and control mechanisms, now the first phase of Covid-19 has started to de-escalate. The report described the key elements required to scope this and proposes next steps.	It was agreed that the comments and suggestions from JCBE with regard to the health and care recovery draft framework for action be developed within the recovery approach. The Board will be kept informed of developments.
Supporting risk assessments of BAME staff at risk of Covid 19	The report provided an overview of the collective development of a risk assessment process for Black, Asian and Minority Ethnic (BAME) staff working in primary care across Greater Manchester. It was advised that the report had been presented and approved by the Community Co-ordination cell.	<p>The Executive agreed to the following: -</p> <ol style="list-style-type: none"> <li>1. That the progress to date be noted.</li> <li>2. That the risk assessment tool for BAME staff be approved.</li> <li>3. That the agreement for a consistent roll out across Greater Manchester be supported.</li> <li>4. That the way forward on all commissioning considerations be agreed.</li> </ol>
<b>JCB EXECUTIVE - 16<sup>TH</sup> JUNE 2020</b>		
Covid 19 – Member's briefing	The report (which had also been sent to Partnership Executive Board members) provided an update on how the Health and Social Care system in GM is responding to the COVID-19 crisis. The briefing note was primarily based on the content of meetings of the GM Health & Social Care Core Leadership Group, the Hospital Cell and the Community Coordination Cell (previously known as the Out of Hospital	The Executive noted the content of the update report.

	Cell) over the last month.	
Update on Health Inequalities Work and Primary Care Risk Assessment Process	<p>Members had agreed a risk assessment approach for Primary Care staff at the May JCB Executive. The paper provided an overview of the progress made to date with this work, making connections to the wider work on inequalities forming part of our overall Recovery Planning approach, which will appear later on the agenda.</p> <p>Key highlights included the work underway with regard to mental health in anticipation of a significant demand for services. Furthermore, as services were beginning to restart, cancer screening programmes had been identified as a priority.</p>	<p>The Executive approved the following: -</p> <ol style="list-style-type: none"> <li>1) That the progress made since the May JCB Executive meeting be noted.</li> <li>2) That the next steps in the process be supported.</li> <li>3) That it be recognised that this forms a single element of the broader programme relating to health inequalities and it be agreed that this should be a focus of the GM approach to recovery.</li> </ol>
Partnership governance – proposed next steps and overview of Covid 19 Interim Arrangements	<p>The report set out the proposed next steps for the GM Health and Social Care Partnership (GMHSCP) Governance review process, suspended at the outset of the Covid-19 pandemic. It also described proposed interim arrangements for the operation of the GMHSCP Governance over the summer months. It had been written in the context of the continuing response to the Covid-19 Pandemic and particularly, the continuing operation of the Hospital and Community Co-ordination Cells.</p>	<p>The Executive agreed the following: -</p> <ol style="list-style-type: none"> <li>1. That further work was required on the interim proposals prior to their implementation</li> <li>2. That further updates on development of the proposals be provided to members once available.</li> </ol>
GM Health and Care Recovery – Framework and Draft Action Plan	<p>Warren Heppolette, Executive Lead, Strategy and System Development, GMHSCP introduced a report which described Greater Manchester’s vision as a devolved city region to go further and faster to achieve early intervention and a shift to community based care and to solve poor health outcomes by working at scale on wider determinants.</p> <p>It was recognised that an impact of Covid-19 will have been to widen the inequality gap in health outcomes and the GM Health and Care Partnership needed a coordinated approach to recovery.</p>	<p>The Executive agreed the following: -</p> <ol style="list-style-type: none"> <li>1. That the content of the report be noted.</li> <li>2. That the comments of the Board during discussion be further considered and reflected in an updated report to the Recovery Co-ordination Cell.</li> <li>3. That further updates to the draft framework be provided to the Board.</li> <li>4. That further updates on developments of the Recovery Co-ordination Cell be provided.</li> </ol>