

## **GREATER MANCHESTER COMBINED AUTHORITY**

Date: 10 February 2023

Subject: D. GMCA General Revenue Budget 2023/24

Report of: Cllr David Molineux, Portfolio Lead for Resources and  
Steve Wilson, Treasurer to GMCA

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### **PURPOSE OF REPORT**

The report sets out the Greater Manchester Combined Authority (GMCA) General Revenue Budget for 2023/24. The proposed District contributions to be approved for 2023/24 of £8.603m are included within the report together with the consequential allocations to the individual Councils which is unchanged from 2022/23.

### **RECOMMENDATIONS:**

The GMCA is recommended to:

1. Approve the budget relating to the Greater Manchester Combined Authority functions excluding transport and waste in 2023/24 as set out in section 2 of this report.
2. Approve District contributions of £8.603 million as set out in section 5 of this report.
3. Approve the use of reserves as set out in section 6 of the report.

## **CONTACT OFFICERS:**

Name: Steve Wilson, Treasurer to GMCA  
Telephone: 07725 481067  
E-Mail: [steve.wilson@greatermanchester-ca.gov.uk](mailto:steve.wilson@greatermanchester-ca.gov.uk)

Name: Rachel Rosewell, Deputy Treasurer  
Telephone: 07725 482865  
E-Mail: [rachel.rosewell@greatermanchester-ca.gov.uk](mailto:rachel.rosewell@greatermanchester-ca.gov.uk)

**Equalities Implications: N/A**

**Climate Change Impact Assessment and Mitigation Measures: N/A**

**Risk Management** – An assessment of the potential budget risks faced by the authority are carried out quarterly as part of the annual financial planning process and quarterly monitoring process.

**Legal Considerations** – See section 7 of the report.

**Financial Consequences – Revenue** – The report sets out the planned budget strategy for 2023/24.

**Financial Consequences – Capital** – There are no specific capital considerations contained within the report.

**Number of attachments to the report: 0**

**Comments/recommendations from Overview & Scrutiny Committee**

## **BACKGROUND PAPERS:**

Report to Greater Manchester Combined Authority: GMCA General Budget 2022/23 – 11 February 2022

Report to Greater Manchester Combined Authority: GMCA Homelessness Budget 2022 – 2027 - 27th May 2022

Report to Greater Manchester Combined Authority: Revenue Update 2022/23 – 28<sup>th</sup> October 2022

**TRACKING/PROCESS**

Does this report relate to a major strategic decision, as set out in the GMCA Constitution?

yes

**EXEMPTION FROM CALL IN**

Are there any aspects in this report which means it should be considered to be exempt from call in by the relevant Scrutiny Committee on the grounds of urgency? N/A

Overview & Scrutiny Committee - 8<sup>th</sup> February 2023

## 1. INTRODUCTION AND BACKGROUND

- 1.1 This report provides details of the proposed Greater Manchester Combined Authority (GMCA) Revenue General budget for 2023/24. The budgets for Mayoral activities including Fire and Police, Transport and Waste services are reported separately.
- 1.2 The GMCA General Budget is made up of the Corporate Service directorate and six directorates which lead on specific programmes of work, the majority of which are funded by government grants:
- Corporate Services
  - Digital
  - Economy
  - Environment
  - Place
  - Public Service Reform
  - Education, Work and Skills
- 1.3 The 2023/24 GMCA General budget reflects the latest position for GMCA taking account of devolved funding, specific grant funding and new cost pressures such as pay and price inflation. GMCA will achieve a balanced budget for the year ahead, and will ensure activities achieve value for money, add value and drive progress against priorities set out in the GMCA Corporate Plan.
- 1.4 The District contributions in relation to the GMCA General budget are set out in section 5 and Appendix 3 to the report. The reserves are detailed within section 6 of the report including planned utilisation in 2022/23 and 2023/24. The Authority's legal obligations and the responsibility of the Treasurer to the Combined Authority (CA) are also set out in section 7 of the report.

## 2. PROPOSED BUDGET 2023/24

2.1 The proposed budget for 2023/24 for the GMCA Revenue General budget is £245.584 million. The report provides information on the GMCA Corporate Service budget in Section 3 and directorate programme budgets in Section 4. The table below summarises the overall proposed 2023/24 GMCA General revenue budget compared to the 2022/23 original budget approved by GMCA in February 2022.

<b>GMCA General Revenue Budget</b>	<b>2022/23 Original Budget</b>	<b>2023/24 Proposed Budget</b>
<b>Expenditure</b>	<b>£000</b>	<b>£000</b>
GMCA Corporate	27,320	27,526
Digital	2,597	353
Economy	18,499	9,746
Environment	758	1,509
Place	6,707	23,446
Public Service Reform	30,961	41,884
Education, Work and Skills	155,779	141,120
<b>Total Expenditure</b>	<b>242,621</b>	<b>245,584</b>
Government Grants	180,134	188,865
District Contributions	8,603	8,603
Internal Recharges	18,995	22,905
Retained Business Rates Reserve	16,327	8,014
Other Earmarked Reserves	3,683	5,543
Other Income	14,879	11,654
<b>Total Resources</b>	<b>242,621</b>	<b>245,584</b>

## 3. CORPORATE SERVICES BUDGET

3.1. The GMCA Corporate functions include Finance/Audit/Commercial, Core Investment, IT services, People Services, Procurement and Contracts, Legal/Governance/Information Governance/Business Support, Strategy, Research and Communications and Engagement.

3.2 GMCA does not receive any core government funding to fund Corporate functions and costs have been supported from a combination of recharges to Fire and

Rescue, Police and Crime and Adult Education, District contributions and non-recurrent funding.

- 3.3 During 2022/23 a new overhead recharge approach has been developed to ensure that the cost of corporate functions are allocated in full and consistently applied across all activities of the organisation. This new approach has been reflected in the budget for 2023/24 and has enabled the development of three-year medium term financial plan (MTFP) up to 2025/26 for Corporate Services.
- 3.4 The Corporate Services medium term financial plan for 2023/24 – 2025/26 includes the following planning assumptions:
- Employee related costs:
    - Pay award – 4% 2023/24, 2% 2024/25 and 2% 2025/26;
    - Changes relating to directly funded temporary posts;
  - Estates related costs – increase for energy and loss of income;
  - Other services expenditure – changes to planned activities;
  - Business Partnering Recharge for the direct cost of Corporate staff supporting GMCA grant funded programmes of work;
  - Fees, charges and other income changes;
  - Revised Corporate overhead recharge approach for 2023/24 with 2% increase for 2024/25 and 2% 2025/26;
  - District contribution – following 10% reduction in 2021/22 and no increase in 2022/23, no further inflationary increase is planned for the three years up to 2025/26;
  - Deposit interest of £2.3m with no further increase over the period up to 2025/26.
- 3.5 The table below sets out the Corporate Services MTFP which has a balanced budget position for 2023/24 and a shortfall of £0.719m for 2024/25 and £1.092m for 2025/26 resulting from unfunded cost pressure and loss of income. Further work will be undertaken during 2023 to manage the Corporate Services medium term financial position, taking into consideration changes in programmes of work, available funding and savings proposals. Appendix 1 provides a breakdown of the 2023/24 budget for each of the Corporate Services functions.

<b>GMCA Corporate Services</b>			
<b>Medium Term Financial Plan</b>	<b>2023/24</b>	<b>2024/25</b>	<b>2025/26</b>
	<b>£000</b>	<b>£000</b>	<b>£000</b>
<b>Expenditure</b>			
Employee payroll costs	20,975	20,971	21,076
Employee related costs (Other)	1,097	1,095	1,089
Estates related costs	1,529	1,697	1,707
Transport related costs	89	88	89
Other services expenditure	3,701	3,461	3,512
Internal recharges (DR)	136	140	144
<b>Gross Exp</b>	<b>27,526</b>	<b>27,452</b>	<b>27,616</b>
Internal recharge (CR)	-210	-214	-219
Business Partnering Recharge	-4,598	-4,146	-3,778
Fees, charges and other income	-4,285	-4,187	-4,233
Grant Income	-63	-63	-63
Transfer from reserves	-810	-309	-162
Corporate overhead recharge	-12,579	-12,831	-13,088
District contribution	-2,725	-2,725	-2,725
Deposit interest	-2,256	-2,256	-2,256
<b>Total Income</b>	<b>-27,526</b>	<b>-26,733</b>	<b>-26,524</b>
<b>Net budget</b>	<b>0</b>	<b>719</b>	<b>1,092</b>

#### **4. PROGRAMME BUDGETS**

- 4.1 GMCA has six directorates focused on delivering key programmes of work largely funded through a significant number of Government grants, supported by funding from retained business rates growth, reserves and external income.
- 4.2 The confirmation of Government funding varies considerably depending upon the nature of the grant. Some programmes have confirmed or indicative funding over the current Spending Review period and others operate with short term grant funding confirmed on an annual basis. As such medium term financial planning for GMCA programmes is restricted to the information available at the time of setting the budget for the following year and will be updated throughout the financial year as part of the quarterly financial update reports.
- 4.3 The Spending Review in autumn 2022 confirmed the extension of the 100% retained business rates growth pilot in 2023/24. The proposed budget for 2023/24

includes use of retained business rates as agreed by GMCA on 29<sup>th</sup> July 2022. It excludes any further funding for GM schemes which will be considered in a later report to GMCA.

4.4 A description of the programmes which make up the proposed budget for 2023/24 is provided in the paragraphs below and Appendix 2 provides a breakdown of the 2023/24 budget for each of the programme directorates.

#### 4.5 Digital

4.5.1 The GM Digital team is committed to delivering on the GM Digital Strategy through a three year approach set out in the GM Digital Blueprint. GM Digital collaborates across the GM digital system which includes industry, universities, health, Voluntary, Community and Social Enterprise (VCSE) sector to create opportunities, maximise outcomes and generate inward investment.

4.5.2 The proposed 2023/24 budget for Digital is **£0.4m** which relates GM Connect funded from earmarked reserves. The Digital budget excludes GM Digital Strategy and Unified Architecture programmes currently funded from retained business rates which will be fully utilised in 2022/23. Further considerations on funding for Digital programmes in 2023/24 will be included in a later report to GMCA.

#### 4.6 Economy

4.6.1 The Economy portfolio leads key groups including the Growth Board, Local Industrial Strategy Programme Delivery Executive, GM Economic Resilience Group and GM Local Enterprise Partnership (LEP). The team leads on negotiations with Government on behalf of the city-region, bringing together voices and ideas from across the wider GM system to present an integrated and strategic set of priorities.

4.6.2 Key priorities for 2023/24 include the continued delivery of commitments in the Greater Manchester Strategy and Local Industrial Strategy programmes, including to support the Foundational Economy and Leadership and Management, alongside

the work of Innovation GM and the delivery of the Innovation Accelerator. The Greater Manchester Economic Resilience Dashboard is a standing item at each meeting of the GMCA providing live data about the economic issues affecting GM residents, particularly the impacts of the Cost of Living crisis. The dashboards are also presented to the Business Board (LEP) so that business leaders can respond to the issues and changes in the local economy.

4.6.3 The proposed 2023/24 budget for Economy is **£9.7m**, which includes:

- **£4.4m** for the GM Productivity Programme and GM Local Industrial Strategy programmes, both of which are funded from previously agreed retained business rate growth. Further business rates funding will be required to continue programmes in full in 2023/24.
- **£2.1m** relating to Marketing Manchester and MIDAS funded from District Contributions of £1.4m and £0.7m from previously agreed retained business rate growth.
- **£1.8m** relating to Made Smarter Adoption North West programme fully funded from Government grant;
- **£0.4m** for the Employment Charter funded from previously agreed retained business rates growth;
- **£0.5m** for Business Angels project funded from previously agreed retained business rates growth;
- **£200k** for the Cricket Strategy funded from previously agreed retained business rates growth;
- **£140k** of funding awarded from Government for the Innovation Accelerator to support the development of projects that will drive tens of millions of pounds' worth of research and development investment into Greater Manchester;
- **£200k** for the Economy team funded from a combination of internal recharges.

## 4.7 Environment

4.7.1 Environment is the lead for the implementation of the GM Five Year Environment Plan and delivering housing and public retrofit programmes as part of green economic recovery and progressing the environment plan to continue to reduce carbon emissions and create an improved, more resilient natural environment for socially distanced recreation. The proposed 2023/24 budget for Environment is **£1.5m** which is predominantly funded from government grants, recharges and District contributions.

## 4.8 Place

4.8.1 Place making focuses on the development of individual places prosperous and vibrant places in which GM residents can grow up, live and grow old. This has brought together Housing and Planning, Land and Property, Culture, Delivery and Infrastructure teams, each of which has a vital role to play in place development. The proposed 2023/24 budget for Place Making is **£23.4m** which includes:

- UK Shared Prosperity Fund (UKSPF) **£17.7m** – GMCA has been assigned lead authority for GM and has overall accountability for the funding and how it operates, working closely with Districts and key stakeholders including local MPs in the design and delivery of UKSPF. Following agreement of the GM investment plan, GMCA has been allocated a total of £83.9m over the three year period 2023/24 – 2024/25. The Place Directorate budget for 2023/24 includes planned expenditure of £17.7m in relation to:
  - Supporting Local Business - investment that would support business to thrive, innovate and grow, including any interventions that are best delivered at a larger scale in collaboration with other places, or more locally;
  - Communities and Place – investment to strengthen the social fabric of communities, supporting building pride in place

- People and Skills - skills and people related interventions will take place in 2024/25. For 2023/24 funding for Multiply programme is included in the budget as part of the Work and Skills Directorate below.
- Cultural and Social Impact Fund of **£3.3m** funded by District contributions to support a new approach to cultural investment agreed by the GMCA in October following consultation over the summer 2022. At this stage the funding available for 2023/24 is less than 2022/23 which included £1.1m of funding from retained business rates to support the sector through the impact of the Covid pandemic. Further considerations on funding for 2023/24 will be included in a later report to GMCA.
- GM Delivery team budget of **£1m** funded from earmarked reserves and internal recharges.
- There is **£1.3m** of budget for Business, Innovation and Enterprise Policy, Planning and Housing, Public Sector Decarbonisation and Create Growth from a combination of external grants, internal recharges and District contributions.

#### 4.9 Public Service Reform

- 4.9.1 Public Service Reform supports reform, innovation and social policy development across GM with the overarching objective of addressing inequality and improving outcomes for all residents across the city-region. It is made up of a number of thematic strands with lead responsibilities that include Early Years, Children and Young People, Troubled Families, Homelessness and Rough Sleeping, Asylum and Refugees, Armed Forces and Veterans, Gambling Harm Reduction and the GM Ageing Hub. The service performs a cross-cutting role across GM in collaboration with localities, other public service organisations and the voluntary, community and social enterprise (VCSE) sector to drive the implementation of unified public services for the people of Greater Manchester.
- 4.9.2 The proposed 2023/24 budget for Public Service Reform is **£41.9m**. The majority of the budget is funded from Government grants supported by partner contributions, retained business rates and use of reserves, this includes:

- Through an agreement with Government established in 2017 GMCA has received Supporting Families funding through the GM Reform Investment Fund (RIF) prior to it being distributed to the ten Local Authorities. This agreement with Government which also sees Greater Manchester Local Authorities work towards a collective number of families has helped to ensure that money is being invested in things that allow families to get access to the family support services they need, whilst also freeing up funding to contribute to transformation of services at neighbourhood level. In 2022 the Government provided indicative allocations of £11.6m per year for the Supporting Families programme for the period 2022/23 – 2024/25 with the aim of working with up to 7,297 families by 2023/24 with additional funding for successful family outcomes of £5.8m in 2023/24 a maximum of **£17.4m** which is included in the PSR budget for 2023/24 the majority of which is paid to local authorities.
- Changing Futures grant funding of **£1.4m** for 2023/24 which is the final year of a three year programme to improve outcomes for adults experiencing multiple disadvantage.
- The Greater Manchester Homelessness Prevention Strategy provides long term vision and cross sector commitment. Tackling homelessness and rough sleeping will continue to be key priorities and policy objectives in 2023/24. In May 2022 government grants of c£30m for the period 2022/23 – 2024/25 were announced. From this funding **£9.9m** is reflected in the 2023/24 proposed budget including Community Accommodation Service, Rough Sleeper Accommodation Programme and Rough Sleeper Initiative and Housing First Pilot extension.
- The A Bed Every Night (ABEN) programme provides key accommodation and support pathway for people who are experiencing rough sleeping, or at imminent risk. ABEN provides for people with no statutory duty of interim accommodation owed them, including those with No Recourse to Public Funds. During 2023/24 the ABEN has a planned cost of **£5.7m** funded from local and national funding, including £0.6m of Rough Sleeper Initiative grant and delivered as one part of a wider system of activity to prevent and relieve rough sleeping.
- During the COVID-19 pandemic GMCA funded from the RIF a ‘Youth Homelessness Prevention Pathfinder’ to develop a working model that could be procured as a full social outcomes contract. The ‘fee-for-service’ pathfinder ran

from December 2020 to December 2021 and supported an estimated 250 young people at risk of homelessness. The outcome of this led to the design of a larger three-year outcomes based contract (£4.85m) which commenced early in 2022, with the aim of achieving positive outcomes for 1,500 young people. The contract is to be funded from the RIF and local match funding from retained business rates growth funding to provide a proposed budget of **£2.6m** for 2023/24.

- Asylum and Refugee - **£1.4m** from a social investor known as 'Big Integration Partnership' to fund the Refugee Transitions Outcome Fund (RTOF) programme in GM. The purpose of the funding is to improve housing, employment and wider integration outcomes for newly recognised refugees. The funding allocation is to be applied as follows; £1.195m delivery fees in the form of grant allocations to the ten Districts; £143k flexibility for other initiatives to support the programme and a £130k management fee to be retained by GMCA.
- Ageing Better budget for 2023/24 is **£1.1m**, this includes 'Ageing in Place' pathfinder grant funding of £2.1m confirmed earlier in 2022/23 for the period up to 2025/26 of which £0.7m is reflected in the 2023/24 proposed budget.
- Other programmes such as Children Services, Special Educational Needs and Disabilities, GM Safeguarding Alliance, GM Health Devolution and Media Literacy Taskforce funded from a combination of grants and external income totalling **£1.1m**. PSR Directorate net delivery budget of **£1.3m** funded from district contributions, other external income and recharges.

#### 4.10 Education, Work and Skills

4.10.1 Education, Skills & Work works in partnership with local authorities, partners and businesses to deliver and performance manage programmes that support people to enter, progress and remain in work. The proposed 2023/24 budget is **£141.1m** to support the following programmes:

- The Adult Education Budget (AEB) of **£96.3m** devolved to GM to support the city-region's residents to develop skills needed for life and work;
- The AEB National Skills Fund Adult Level 3 programme funding of **£7.7m**;

- AEB Multiply programme of **£5m** in 2023/24 which is part of an allocation of £14m up to 2023-25 to support residents to become more confident with numbers and progress them on in life. It will also increase the number of adults participating in and achieving their Level 2 or equivalent in Maths.
- European Social Fund (ESF) Skills for Growth Programme of **£10.3m**, part of £40m over three years (completing in 2023/24) to support business growth and deliver an integrated approach to employment and skills.
- Department for Education (DfE) Skills Bootcamps funding of **£7.5m** to support adults from diverse groups to retrain and help employers to fill skills shortages. The programme provides the opportunity to build up sector specific skills through fully funded and co-funded flexible courses of up to 16 weeks followed by fast track to a guaranteed interview with a local employer.
- European Social Fund (ESF) Not in Employment, Education or Training (NEET) prevention/reduction and youth employment programme of **£2.8m**.
- Working Well services to support people experiencing or at risk of long term unemployment, including the Work and Health Programme of **£7m** and Working Well Specialist Employment of **£1.1m**.
- The GM Careers Hub supports the development and delivery of schools' and colleges' careers education programmes, with around 200,000 young people aged 11 to 19 supported by the Hub with funding of **£0.9m** for 2023/24.
- Delivery resources of **£0.5m** and other programmes totalling **£1.9m** including Careers & Enterprise, Self Employment Pilot, Life Readiness, Greater Manchester Apprenticeship & Careers Service, Skills Capital, Young Person's Guarantee and Health and Employment.

## **5. BASIS OF APPORTIONMENT OF COSTS TO DISTRICTS**

- 5.1 Constituent Councils have to meet the GMCA's costs which are reasonably attributable to the exercise of its functions. The amount payable by each Council is determined by apportioning the costs between the Councils in such proportions as they (unanimously) agree or, in default of such agreement, in proportion to the resident population. The 2011 Order provides flexibility to deal with the

apportionment of costs in respect of the functions. Appendix 3 details the apportionment of costs across the Districts.

5.2 The basis of apportioning historic MIDAS and Marketing Manchester budgets between Districts is set out below:

- MIDAS recharge of £1.023m – 84% of the funding is split equally between each District with the remaining 16% being split on a population basis.
- Marketing Manchester recharge of £350k - 80% of the funding is split 35% Manchester City Council and the remaining 65% split equally between the other nine Districts, the remaining 20% of the total funding is split on a population basis.
- Additional funding for both MIDAS and Marketing Manchester has previously been approved by GMCA to be met from retained business rates growth.

5.3 The Cultural and Social Impact Fund of £3.3m is unchanged and is allocated on the basis of population.

5.4 The proposed charge to each District is detailed in Appendix 3 and summarised in the table below:

<b>District</b>	<b>2022/23</b>	<b>2023/24</b>
	<b>£000</b>	<b>£000</b>
Bolton	861	861
Bury	606	606
Manchester	1,640	1,640
Oldham	729	729
Rochdale	692	692
Salford	795	795
Stockport	877	877
Tameside	701	701
Trafford	729	729
Wigan	973	973
<b>Total</b>	<b>8,603</b>	<b>8,603</b>

## 6. RESERVES

6.1 An analysis of the forecast and budgeted movements in reserves for 2022/23 and 2023/24 is set out below:

<b>GMCA General Reserves</b>	<b>Opening Balances 1 Apr 22 £000s</b>	Planned movement (in)/out 2022/23 £000s	<b>Planned Closing Balances 31 Mar 23 £000s</b>	Planned movement (in)/out 2023/24 £000s	<b>Planned Closing Balances 31 Mar 24 £000s</b>
GMCA General Reserve	-4,273	0	-4,273	0	-4,273
Business Rates	-37,641	19,535	-18,106	8,014	-10,092
Corporate	-4,113	263	-3,850	810	-3,040
Core Investment Team	-11,157	0	-11,157	0	-11,157
Housing Investment Fund	-13,067	131	-12,936	470	-12,466
Digital	-740	322	-418	164	-254
Economy	-1,124	124	-1,000	41	-959
Environment	-216	0	-216	0	-216
Place	-2,648	61	-2,587	52	-2,535
Public Service Reform	-8,167	1,233	-6,934	1,661	-5,273
Work and Skills	-18,321	1,680	-16,641	2,345	-14,296
	<b>-101,469</b>	<b>23,349</b>	<b>-78,120</b>	<b>13,557</b>	<b>-64,563</b>

### General GMCA Reserve

6.2 The GMCA general reserve is funded through contributions from the GMCA revenue account either planned or as a result of general underspending. The current balance is £4.273m and there is no planned change to this reserve as part of the budget proposals in this report.

### Business Rate Pool and Growth Retention Scheme

6.3 This reserve had a balance of £37.6 million at 1 April 2022, which was the remaining balance committed to following decisions taken at GMCA on 27<sup>th</sup> November 2020. In July 2022 the GMCA agreed use of the 2021/22 retained business rates growth to with expenditure take place from 2022/23. This included

approved GM schemes totalling £17.4m funded from 25% share of the 2021/22 income of £16.3m and £1.1m of slippage against previously agreed schemes. Planned use of this reserve in 2022/23 and 2023/24 would leave a balance in reserve by 31<sup>st</sup> March 2024 of £10m, of which £4.2m is set aside to fund the 2024 GM Mayoral election.

## **7. LEGAL ISSUES**

- 7.1 In coming to decisions in relation to the revenue budget the Authority has various legal and fiduciary duties. The amount of the Transport Levy and the amount charged to the Districts in respect of the Authority's General functions must be sufficient to meet the Authority's legal and financial commitments, ensure the proper discharge of its statutory duties and lead to a balanced budget.
- 7.2 In exercising its fiduciary duty the Authority should be satisfied that the proposals put forward are a prudent use of the Authority's resources in both the short and long term and that they are acting in good faith for the benefit of the community whilst complying with all statutory duties.

### Duties of the Treasurer (Chief Finance Officer)

- 7.3 The Local Government Finance Act 2003 requires the Treasurer to report to the Authority on the robustness of the estimates made for the purposes of the calculations and the adequacy of the proposed financial reserves. The Authority has a statutory duty to have regard to the CFOs report when making decisions about the calculations.
- 7.4 Section 28 of the Local Government Act 2003 imposes a statutory duty on the Authority to monitor during the financial year its expenditure and income against the budget calculations. If the monitoring establishes that the budgetary situation has deteriorated, the Authority must take such action as it considers necessary to deal with the situation. This might include, for instance, action to reduce spending in the rest of the year, or to increase income, or to finance the shortfall from reserves.
- 7.5 Under Section 114 of the Local Government Finance Act 1988, where it appears to the Treasurer that the expenditure of the GMCA incurred (including expenditure it

proposes to incur) in a financial year is likely to exceed the resources (including sums borrowed) available to it to meet that expenditure, the Treasurer has a duty to make a report to the Authority.

- 7.6 The report must be sent to the Authority's External Auditor and every member of the Authority and the Authority must consider the report within 21 days at a meeting where it must decide whether it agrees or disagrees with the views contained in the report and what action (if any) it proposes to take in consequence of it. In the intervening period between the sending of the report and the meeting which considers it, the authority is prohibited from entering into any new agreement which may involve the incurring of expenditure (at any time) by the authority, except in certain limited circumstances where expenditure can be authorised by the Treasurer. Failure to take appropriate action in response to such a report may lead to the intervention of the Authority's Auditor.

#### Reasonableness

- 7.7 The Authority has a duty to act reasonably taking into account all relevant considerations and not considering anything which is irrelevant. This Report sets out the proposals from which members can consider the risks and the arrangements for mitigation set out below.

#### Risks and Mitigation

- 7.8 The Treasurer has examined the major assumptions used within the budget calculations and considers that they are prudent, based on the best information currently available. A risk assessment of the main budget headings for which the GMCA will be responsible has been undertaken.

## **8. RECOMMENDATIONS**

- 8.1 Detailed recommendations appear at the front of this report.

## Appendix 1

GMCA Corporate Services Budget 2023/24	Gross Exp	Internal Recharges	Other external Income	Business Partnering	Grant Income	Earmarked Reserves	Total Income	District Contribution	Corporate Overhead inc deposit Interest	Net Exp
-	£000	£000	£000	£000	£000	£000	£000	£000	£000	£000
Senior Management	697	0	-136	-46	0	0	-182	-92	-423	0
Resilience	324	0	-99	0	-63	-162	-324	0	0	0
Strategy	1,237	0	-40	-229	0	-52	-321	-640	-276	0
Research	2,193	-65	-170	-1,381	0	-220	-1,835	-292	-66	0
Communications	1,575	-59	-19	-213	0	0	-291	0	-1,284	0
ICT Technology	4,632	0	-116	-240	0	0	-357	-491	-3,784	0
Tootal Building	1,641	0	-138	-75	0	0	-213	0	-1,427	0
Finance - Accountancy	2,378	0	-207	-788	0	0	-995	-102	-1,281	0
Commercial Services	1,106	0	-68	-215	0	0	-284	-250	-572	0
Internal Audit and Risk	607	0	-75	-234	0	0	-309	-86	-212	0
Core Investment Team	1,745	0	-1,745	0	0	0	-1,745	0	0	0
Legal Services	494	-55	0	-73	0	-97	-224	-102	-168	0
Information Governance	1,993	55	-859	0	0	-280	-1,084	-50	-859	0
Democratic Services	853	0	-50	-77	0	0	-127	-418	-308	0
Business Support	753	-85	-75	-177	0	0	-338	-45	-369	0
HR Apprenticeship Levy Training	142	0	-142	0	0	0	-142	0	0	0
People Development & Support	1,486	0	-72	-49	0	0	-121	0	-1,365	0
Talent Learning & Resourcing	1,201	0	-245	-51	0	0	-296	0	-905	0
OD & Culture	438	0	-30	-56	0	0	-86	0	-352	0
Safety, Health & Wellbeing	640	0	0	-9	0	0	-9	0	-631	0
Land and Property Strategy	1,394	0	0	-684	0	0	-684	-157	-553	0
<b>GMCA Totals</b>	<b>27,526</b>	<b>-210</b>	<b>-4,285</b>	<b>-4,598</b>	<b>-63</b>	<b>-810</b>	<b>-9,966</b>	<b>-2,725</b>	<b>-14,835</b>	<b>0</b>

## Appendix 2

GMCA Directorate Programme Budget 2023/24	External Grants	Retained Business Rates	District Contributions	Earmarked Reserves	Internal Recharges	Other Income	Total Budget 2023/24
-	£000	£000	£000	£000	£000	£000	£000
GM Connect	0	0	0	164	89	0	253
GM Digital Strategy	0	0	0	0	0	0	0
Smart Residents Data Exchange Platform	0	0	0	0	100	0	100
<b>Total Digital</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>164</b>	<b>189</b>	<b>0</b>	<b>353</b>
Economic Advice	0	0	34	0	0	0	34
Economy	0	400	0	0	0	220	620
Made Smarter Adoption North West	1,800	0	0	0	0	0	1,800
MIDAS	0	200	1,023	0	0	0	1,223
Marketing Manchester	0	500	350	0	27	0	877
GM Productivity Programme	0	3,231	0	0	0	0	3,231
GM Local Industrial Strategy	0	1,011	0	41	69	0	1,121
Cricket Strategy	0	200	0	0	0	0	200
Economy 2022/23 RBR Programmes	0	500	0	0	0	0	500
Data Accelerator	140	0	0	0	0	0	140
<b>Total Economy</b>	<b>1,940</b>	<b>6,042</b>	<b>1,407</b>	<b>41</b>	<b>96</b>	<b>220</b>	<b>9,746</b>
Environment and Low Carbon	0	0	207	0	175	0	382
Natural Course	164	0	0	0	0	0	164
Five Year Environment Plan	32	65	0	0	0	130	227
Energy Innovation Agency	0	50	0	0	0	315	365
Social Housing Decarbonisation Fund	371	0	0	0	0	0	371
<b>Total Environment</b>	<b>567</b>	<b>115</b>	<b>207</b>	<b>0</b>	<b>175</b>	<b>445</b>	<b>1,509</b>
Business, Innovation and Enterprise Policy	0	0	189	52	136	0	377
Planning and Housing	66	0	217	0	102	0	385
Cultural and Social Impact Fund	0	0	3,300	0	0	0	3,300
GM Delivery Team (HIF)	0	0	0	470	628	0	1,098

UK Shared Prosperity Fund	17,706	0	0	0	0	0	17,706
Public Sector Decarbonisation	155	0	0	0	0	0	155
Create Growth	425	0	0	0	0	0	425
<b>Total Place</b>	<b>18,352</b>	<b>0</b>	<b>3,706</b>	<b>522</b>	<b>866</b>	<b>0</b>	<b>23,446</b>
Childrens Services	0	0	0	0	0	156	156
GM Health Devolution	0	0	0	0	0	224	224
Ageing Better	100	0	109	146	0	0	355
GM Trailblazer	0	0	0	33	307	0	340
Public Service Reform	19,435	0	404	69	156	0	20,064
Housing First	3,854	0	0	0	0	0	3,854
Ageing in place pathfinder	717	0	0	0	0	0	717
Youth Pathfinder	0	1,283	0	1,283	0	0	2,566
A bed every night	100	0	0	24	3,241	2,350	5,715
Rough Sleeping Initiative	1,952	0	0	0	0	0	1,952
Rough Sleeper Accommodation Programme	359	0	0	0	0	0	359
Special Educational Needs & Disabilities	0	0	0	0	0	196	196
GM Safeguarding Alliance	0	0	0	0	0	74	74
Asylum & Refugee	0	0	0	0	0	1,448	1,448
Media Literacy Taskforce	101	0	0	0	0	0	101
Community Accommodation	3,657	0	0	106	0	0	3,763
<b>Total Public Service Reform</b>	<b>30,275</b>	<b>1,283</b>	<b>513</b>	<b>1,661</b>	<b>3,704</b>	<b>4,448</b>	<b>41,884</b>
Work and Skills	0	0	45	274	185	0	504
Self Employment Pilot	0	0	0	650	0	0	650
Skills Capital	0	0	0	243	0	0	243
ESF Neet 10m	2,823	0	0	0	0	0	2,823
Apprenticeship & technical education ( legacy tax incentive)	0	0	0	264	0	0	264
Careers & Enterprise	639	0	0	12	263	0	914
Youth Contract	0	0	0	138	0	0	138
Work & Health Programme	6,847	0	0	176	23	0	7,046
Adult Education	96,316	0	0	0	0	0	96,316
City Deal Tax Incentives	0	574	0	0	0	0	574

WW - Specialist Employment	567	0	0	521	17	0	<b>1,105</b>
ESF Skills for Growth	10,279	0	0	0	0	0	<b>10,279</b>
DfE – Skills Bootcamp	7,500	0	0	0	0	0	<b>7,500</b>
Health & Employment	0	0	0	67	0	0	<b>67</b>
AEB -National Skills Fund Level 3 Adult Offer	7,679	0	0	0	0	0	<b>7,679</b>
AEB - Multiply	5,018	0	0	0	0	0	<b>5,018</b>
<b>Total Education, Work and Skills</b>	<b>137,668</b>	<b>574</b>	<b>45</b>	<b>2,345</b>	<b>488</b>	<b>0</b>	<b>141,120</b>
<b>GMCA Totals</b>	<b>188,802</b>	<b>8,014</b>	<b>5,878</b>	<b>4,733</b>	<b>5,518</b>	<b>5,113</b>	<b>218,058</b>

### Appendix 3

2023/24 District Contribution	Mid-Year Population 2020		GMCA General Budget	Cultural & Social Impact Fund	Marketing Manchester	MIDAS	Total
			£000	£000	£000	£000	£000
Bolton	288,248	10.12%	398	334	27	102	861
Bury	190,708	6.70%	263	221	25	97	606
Manchester	555,741	19.51%	767	644	112	118	1,640
Oldham	237,628	8.34%	328	275	26	100	729
Rochdale	223,659	7.85%	309	259	26	99	692
Salford	262,697	9.22%	362	304	27	101	795
Stockport	294,197	10.33%	406	341	27	103	877
Tameside	227,117	7.97%	313	263	26	99	701
Trafford	237,579	8.34%	328	275	26	100	729
Wigan	330,712	11.61%	456	383	28	105	973
<b>Total</b>	<b>2,848,286</b>	<b>100.00%</b>	<b>3,930</b>	<b>3,300</b>	<b>350</b>	<b>1,023</b>	<b>8,603</b>