

Standing Together 2022-25

Priority 2, year 2 Progress Report: Reducing Harm and Offending

Executive Summary

- There has been a significant continued rise in the use of arrest powers by GMP. Over the 12 months to May 2023, GMP recorded 60,259 arrests. This was 18,134 more than the previous year. An increase of 43.0%
- In terms of crime types for arrests, in the last 12 months we have seen for example, a 22.5% increase for burglary arrests, a 66% increase in domestic abuse arrests, a 35% increase of sexual offences arrests and a 39.25% increase in theft from person arrests.
- Outcomes rates across all crime types are showing an improving picture. For example, the outcome rate for burglary residential has gone from less than 3% just over 18 months ago to currently 6.6% and in May 2023 alone this was 7.5%. The Force as a result in terms of national comparison on burglary performance has improved significantly from 37th place in March 2022 to 16th in E&W in April 2023 and is now 3rd placed out of 8th in our MSG – Most Similar Group of Forces.
- Disruptions to tackle Serious and Organised crime stands at 752 for April – June 2023 compared to a total of 1,529 for the 12 months of 2022/23. This does not necessarily represent increased activity, but improved recording of activity to tackle organised crime.
- GMP became the third Home Office Priority County Lines force in 2022 and exceed their target to close 75 lines by March 2023 by 10. In 2023/24, the team has already closed 70 lines against a target of 120, reducing the threat of organised crime and exploitation in our communities.
- In November 2022 – February 2023 Challenger funded Breaking Barriers to deliver a county lines themed monologue performance to pupils in Years 5&6 in 50 primary schools. This enabled young people and teachers to discuss, in an age-appropriate way, the risks around county lines/criminal exploitation, reaching over 1,500 young people. This has been further funded by GMCA to deliver in 30 schools in 2023/24
- Undertake a comprehensive review of the operation of MARACs across GM and producing recommendations for improvement.
- GMCA and GM Probation jointly funded Reducing Reoffending Posts for 2 years fixed term, focussing on Child Centred Policing, the reinvigoration of local Reducing Reoffending Boards in each area and the integration of rehabilitative services have been in post for 12 months.
- The Child Centered Policing (CCP) Strategy has focused on the following:
 - The child centred custody pilot scheme.
 - Developing a multi-agency scrutiny group for stop and searches of children.
 - The roll out of the CCP strategy across the ten different GM force areas.
 - The establishment of Youth Independent Advisory Group (YIAGs).
 - An emphasis on incorporating Trauma Informed and Adversity awareness, disproportionality and care experienced Children and Young People (CYP) into GMP training products and internal messaging.
 - Improved external scrutiny of GMP practice
- A new Integrated Offender Management Strategy and operational guidance has been implemented which takes a whole-system approach by reviewing offender management in its entirety
- Despite a reduction in affordable housing the numbers of individuals leaving prison with suitable and sustainable accommodation remains at or above 89% (National Target 90%).

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- The new Multi Crime Victim Service will be launched in the autumn of 2023, and this will bring forward innovative approaches to services for victims with the aim being to transform the ways in which victims of crime are supported across GM.
- The Greater Manchester Restorative Justice Service continues to deliver across GM. Delivering 429 interventions in the last 12 months, a review of the service has been completed and the service will be recommissioned in Spring 24.
- Out of court disposals - The Two Tier plus legislation has been delayed until early 24, this has allowed for workforce development within GMP and for the development of interventions linked to the perpetrator framework.
- The identification and linking of people into treatment is monitored through the GM CJS Drug & Alcohol Operational Group established in April 2023. Through this group we are working with partners to improve our understanding of levels of treatment engagement following contact with the criminal justice system.
- We are also working with GMCA colleagues to rollout training on gambling harm across drug and alcohol services.
- For 2023/24, particular emphasis is being placed on expanding provision for Mental Health Treatment Requirements inclusive of ‘dual orders’ to reduce offending and address the needs of people with both mental health and drug or alcohol issues.
- Greater Manchester has the best post-release continuity of care rates in the country. During 2022/23, 940 individuals were released from prison with a treatment referral for substance use, of these 601 were successfully picked up by community treatment services. This 64% success rate compares favourably with the 37% national rate.

	You asked us to	Progress update and highlights	How is this being achieved and measured?
1.	Investigate, arrest, and prosecute more criminals	<ul style="list-style-type: none"> • There has been a significant continued rise in the use of arrest powers by GMP. Over the 12 months to May 2023, GMP recorded 60,259 arrests. This was 18,134 more than the previous year. An increase of 43.0%. • Lawful, proportionate, and ethical arrest remains a key focus in preventing and detecting crime and ensuring prosecution of offenders. Despite a significant rise in arrest numbers, the Force has started at a low baseline and given the population size and position as the 2nd largest Police Force in England Wales is now in line with the larger Metropolitan Forces and our MSG – most similar Group of Forces. • In terms of crime types for arrests, in the last 12 months we have seen for example, a 22.5% increase for burglary arrests, a 66% increase in domestic abuse arrests, a 35% increase of sexual offences arrests and a 39.25% increase in theft from person arrests. • Children subject to arrest, represent 9% of all arrest figures in GMP. Whilst the Force records, highlights that children in custody range from 8-10% compared to adults per month. Figures show 197 children from 2607 detainees in May 21 	<p>GMP Plan on a Page</p> <p>Police and Crime Panel Scorecard: arrest data</p>

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		<p>compared to May 23 where 416 children were detained, representing 9% of the 4891 detainees.</p> <ul style="list-style-type: none"> • Outcomes rates across all crime types are showing an improving picture. For example, the outcome rate for burglary residential has gone from less than 3% just over 18 months ago to currently 6.6% and in May 2023 alone this was 7.5%. The Force as a result in terms of national comparison on burglary performance has improved significantly from 37th place in March 2022 to 16th in E&W in April 2023 and is now 3rd placed out of 8th in our MSG – Most Similar Group of Forces. • In the 12 months to May 2023, GMP recorded 7,884 domestic abuse solved outcomes. This was 1,909 more than the previous year. An increase of 31.9%. The proportion of crime outcomes that were solved in the 12 months to May 2023 was 10.4%. In the previous year this was 9.3%. • GMP will be launching Crime Futures in September 2023 which should further improve the investigation of crime. • As indicated on the Police and Crime scorecard, the number of suspects ordered to be charged by the Crown Prosecution service has increased by 12% in the past year and GMP continue to focus on driving up file quality. 	
2.	Tackle organised crime	<ul style="list-style-type: none"> • Refreshed Challenger Executive Board is now live, with the first meeting under a new Independent Chair taking place in June. Membership has increased to include a broader range of key partners. • Comprehensive guidance and support to local areas is being developed to support the continuation and development of effective local partnership structures to use the range of Partnership powers to tackle serious and organised crime. • Disruptions to tackle Serious and Organised crime stands at 752 for April – June 2023 compared to a total of 1,529 for the 12 months of 2022/23. This does not necessarily represent increased activity, but improved recording of activity to tackle organised crime. • Plans to tackle organised crime groups are monitored via the SOC Tactical meeting to ensure a 4P approach is taken to tackling these. All thematic priority areas have a force wide 4P plan in place. These are: <ul style="list-style-type: none"> - Drugs 	<p>New SOC performance framework to measure the impact of the partnership has undergone key partner consultation and is with the Challenger Executive Board for review.</p> <p>This framework will capture the key quantitative and qualitative data to measure impact of our SOC partnership work.</p> <p>- Improved governance, starting with the SOC Tactical group, has focused greater</p>

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		<ul style="list-style-type: none"> - Modern Slavery and Human Trafficking - Organised Immigration Crime - County Lines - Western Balkan criminality - Firearms - Homicide Prevention <ul style="list-style-type: none"> • GMP became the third Home Office Priority County Lines force in 2022 and exceed their target to close 75 lines by March 2023 by 10. In 2023/24, the team has already closed 70 lines against a target of 120, reducing the threat of organised crime and exploitation in our communities. • In November 2022 – February 2023 Challenger funded Breaking Barriers to deliver a county lines themed monologue performance to pupils in Years 5&6 in 50 primary schools. This enabled young people and teachers to discuss, in an age-appropriate way, the risks around county lines/criminal exploitation, reaching over 1,500 young people. This has been further funded by GMCA to deliver in 30 schools in 2023/24 • The Greater Manchester Victims of Modern Slavery and Human Trafficking continue to be supported by the GM Place of Safety, providing immediate refuge for potential victims, with 12 victims being temporarily accommodated here between April and July 2023. • The Victim Navigator, provided in partnership with justice and Care, is currently supporting 17 victims of modern slavery with individual support plans, all of whom are engaging with live police investigations. The Navigator has directly supported 44 individuals since January 2020, and their involvement has directly led to the conviction of 3 offenders for modern slavery offences, with a further 4 prosecutions supported that saw a conviction, did not result in modern slavery specific charges. • There have been significant changes to modern slavery legislation because of the Nationality and Borders Act 2022 and the Illegal Migration Act 2023. This has had a direct impact on national decision-making processes that affect individuals can access specialist victim care, including the length of time it takes for someone to be able to access this care. Challenger is working with partners in the sector to develop a potential interim victim care offer, drawing from existing resource and 	<p>attention on capturing and reporting on all 4P activity/disruptions.</p> <ul style="list-style-type: none"> - Our partnership with Justice and Care has seen a move to a part funded arrangement, following 100% of costs covered by Justice and Care from Jan 2020 – Dec 2022. GMCA now cover 50% of these costs, up to December 2023. - We continue to work closely with colleagues in the Public Sector Reform Team, particularly as modern slavery legislation has been conflated with immigration legislation, to minimise the impact of changes on victims and raise awareness across relevant partners and networks of the impact of national policy and legislation.
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		<p>funded programmes, to try to ensure individuals are able to receive the support they need regardless of the delays to process that have transpired.</p> <ul style="list-style-type: none"> • St Giles Trust have, in July 2023, gone live with delivery of an intensive mentoring intervention for up to 30 10–25 year-olds experiencing exploitation in Stockport and Tameside. The offer is funded by a private donor and has been developed in partnership with Challenger, who supported engagement of key partners in the two Boroughs. 	
3.	Reduce high harm and repeat offending.	<ul style="list-style-type: none"> • Deliver End-to-End RASSO Review and Implementation of Operation Soteria National Framework specifically: <ul style="list-style-type: none"> ○ Move from focussing on victim credibility - to suspect focus investigation. ○ Improved partnership working aligned with Op Soteria guidelines between GMP and CPS • Undertake a comprehensive review of the operation of MARACs across GM and producing recommendations for improvement. • Funding roll out of MATAAC approach to perpetrator management targeted at high harm high risk perpetrators. • Supporting the Domestic Abuse Arrangements review in GMP. • Working with the National Government, GMP, CPS and GM Districts on the implementation of the Domestic Abuse Protection Order pilot. • Finalisation of a GM perpetrator framework. • Review of the Encompass programme. • GMCA and GM Probation jointly funded Reducing Reoffending Posts for 2 years fixed term, focussing on Child Centred Policing, the reinvigoration of local Reducing Reoffending Boards in each area and the integration of rehabilitative services have been in post for 12 months. • In GM the Child Centered Policing (CCP) Strategy has focused on the following: <ul style="list-style-type: none"> ○ The child centred custody pilot scheme. ○ Developing a multi-agency scrutiny group for stop and searches of children. 	<p>The GMCA GBV Board</p> <p>The GMCA GBV Executive</p> <p>The Domestic Abuse Steering Group</p> <p>MARAC</p> <p>MATAAC</p> <p>GMP</p> <p>CPS</p> <p>The GM Domestic Abuse Perpetrator Interventions, Quality, Learning and Assurance Board.</p> <p>The Justice and Rehabilitation Executive serves as the GM reform board for strategic criminal justice issues through 4 pillars:</p>

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		<ul style="list-style-type: none"> ○ The roll out of the CCP strategy across the ten different GM force areas. ○ The establishment of Youth Independent Advisory Group (YIAGs). ○ An emphasis on incorporating Trauma Informed and Adversity awareness, disproportionality and care experienced Children and Young People (CYP) into GMP training products and internal messaging. ○ Improved external scrutiny of GMP practice. ● Future aspirations include: <ul style="list-style-type: none"> ○ Disincentivising the Stop and Search and arrest of CYP: removing them from overall data capture. ○ Transforming Justice research offer around Children in Police Custody ● The Community and Commissioning Leads have been successful in developing: <ul style="list-style-type: none"> ○ The reinvigoration of Reducing Reoffending Boards in most local areas. ○ Developing the coordination and streamlining of rehabilitative services pathways by hosting a GMCA and HMPPS series of events with partnership providers. ○ Undertaking a review of the Welfare Service Hubs as part of the GMIRS programme ahead of the development of the Invitation to Tender (ITT) specification. ○ Developing governance processes between GMCA and HMPPS to review GMIRS contracts for improvement. ○ Supporting Offender Management Strategy delivery and implementing new approaches focused on criminogenic need. ● A new Integrated Offender Management Strategy and operational guidance has been implemented which takes a whole-system approach by reviewing offender management in its entirety. This allows GMPS, GMP and other partners to understand the offender management offer and need, including serious acquisitive crime, high demand crime, domestic abuse, sexual harm, and serious violence. GMPS are launching the 'short sentence function' for people on probation. This will include up to three appointments per week, and dedicated resources targeting 	<ul style="list-style-type: none"> ● Youth Justice Transformation ● Local Criminal Justice Board ● Offender Management Partnership Board. ● Improving the Victim Journey <p>GM Child Centred Policing Gold Level Meeting</p> <p>Youth Justice Transformation Board The GM Offender Management Partnership Board – including:</p> <ul style="list-style-type: none"> ● Integrated Offender Management ● Commissioning of Rehabilitative Services ● Prisons and Probation Reducing Reoffending Plan ● Out of Court Disposals <p>HMPPS Reducing Reoffending Plan</p>
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		<p>these individuals from the earliest point while in custody to give the best possible opportunity of successful resettlement.</p> <ul style="list-style-type: none">• Greater Manchester Integrated Rehabilitative Services is GM's unique devolved approach to the commissioning of Rehabilitative Services. This is a comprehensive multi-million-pound 5-year programme which focuses on:<ul style="list-style-type: none">○ Education Training and Employment○ Accommodation Support○ Dependency and Recovery○ Peer Support○ Finance, Benefits and Debts○ A Whole-System Approach to Women○ Wellbeing Hubs in each Local Authority• We continue to recognise that securing sustainable and suitable accommodation upon release is key to reducing repeat re-offending. We have continued to build on a whole system approach integrating the GM Integrated Rehabilitation Services (IRS) Accommodation Service and the GM Community Accommodation Service 3 (CAS-3) with local authorities, prison and GM probation to support people at risk of homelessness upon leaving prison and on community orders. We have continued to expand CAS-3 with 19 more beds since last update. Improved data quality and sharing between services has highlighted where joint working can improve outcomes further. Despite a reduction in affordable housing the numbers of individuals leaving prison with suitable and sustainable accommodation remains at or above 89% (National Target 90%).<ul style="list-style-type: none">○ 154 GM CAS-3 beds spaces (with support) now mobilised with a 90%+ occupancy rate providing 12 weeks accommodation post release.○ 778 individuals offered accommodation in CAS-3 in 2022-23○ 48% of individuals have a positive outcome from a CAS-3 placement with only 3% negative.○ Over 3300 referrals to IRS Accommodation in 2022-23	GM Offender Management Partnership Board
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		<ul style="list-style-type: none"> Welfare Hubs were successfully piloted in each Local Authority area across GM from July 2022. There have been 1,726 referrals made to the welfare hubs up to September 2023. 	
4.	Give back to communities and victims of crime.	<ul style="list-style-type: none"> The new Multi Crime Victim Service will be launched in the autumn of 2023, and this will bring forward innovative approaches to services for victims with the aim being to transform the ways in which victims of crime are supported across GM. The Greater Manchester Restorative Justice Service continues to deliver across GM. Delivering 429 interventions in the last 12 months, a review of the service has been completed and the service will be recommissioned in Spring 24, the timeline has allowed for the Victims multi-crime service to be commissioned to ensure that the recommissioned service is aligned with that alongside GMP's Out of Court Disposal framework. Victim satisfaction continues to be above 95%. Both victims and offenders reported significant improvements across a range of outcome measures. Victims spoke particularly around the impact that the service had had on their physical and mental health, their outlook and attitudes, and 'getting a voice' The Big Life Group have been successful in the contract award for the implementation and development of the Wellbeing Service building on the achievements of the pilot and their role as co-ordinator provider. 'Revolving Doors' continue to provide lived experience insight across all commissioned services. They have been instrumental in the development of the specification of the ITT for the Wellbeing Service during the pilot period. <ul style="list-style-type: none"> They have also provided an observation report which includes recommendations and further areas to explore from Lived Experience Team Visits to CLI Peer Support Service in May 2023. This will ensure that a person-centred relationship and collaborative approach remains for the Person on Probation on any model redesign or recommission of the Peer Support service. They will undertake a quality assurance approach to ensure service delivery meets needs of people on probation across the whole system approach for women and accommodation over the forthcoming months. 	<p>The Justice and Rehabilitation Executive serves as the GM reform board for strategic criminal justice issues through 4 pillars:</p> <ul style="list-style-type: none"> Youth Justice Transformation Local Criminal Justice Board Offender Management Partnership Board. Improving the Victim Journey <p>HMPPS GM Reducing Reoffending Plan</p> <p>Justice and Rehabilitation Executive</p> <p>GM Offender Management Partnership Board</p>

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		<ul style="list-style-type: none"> • Out of court disposals - The Two Tier plus legislation has been delayed until early 24, this has allowed for workforce development within GMP and for the development of interventions linked to the perpetrator framework. • We will support GMP in the development of a range of interventions for low level and first-time offenders as part of the out of courts disposal framework. This will ensure there is a menu of interventions matching the needs of the offender. This approach will support outcomes for the victims as they will be included from the outset and will be engaged throughout the process, ensuring that they are at the heart of the decision-making process and that their voice is heard. • We have attracted funding support from the Home Office and GM Districts that will make a step change in the range of support offers that we can offer to those with NRPF. 	
5.	Tackle drugs, alcohol and gambling addiction and reduce deaths from their use	<ul style="list-style-type: none"> • The identification and linking of people into treatment is monitored through the GM CJS Drug & Alcohol Operational Group established in April 2023. Through this group we are working with partners to improve our understanding of levels of treatment engagement following contact with the criminal justice system. • We are also working with GMCA colleagues to rollout training on gambling harm across drug and alcohol services. This will enable them to identify if someone needs help and support and make appropriate referrals into gambling services. • In 2022/23, 1032 Community Sentence Treatment Requirements (CSTRs) were ordered in Greater Manchester. Of these, 473 were Alcohol Treatment Requirements (ATRs), 499 were Drug Rehabilitation Requirements (DRRs) and 60 were Mental Health Treatment Requirements (MHTRs). • In Quarter 1 of 2022/23 there were 274 CSTRs (132 ATRs, 128 DRRs and 14 MHTRs) ordered in GM. This decreased to 256 CSTRs (128 ATRs, 117 DRs and 11 MHTRs) ordered in Quarter 2, before decreasing further to 240 CSTRs (96 ATRs, 131 DRRs and 13 MHTRs) ordered in Quarter 3. In Quarter 4, the numbers of CSTRs ordered increased slightly to 262 (117 ATRs, 123 DRRs, 22 MHTRs). Despite this, the overall number of CSTRs ordered in GM in Quarter 4 of 2022/23 remained lower than in Quarter 1 of 2022/23. • For 2023/24, particular emphasis is being placed on expanding provision for Mental Health Treatment Requirements inclusive of 'dual orders' to reduce 	<p>The GM Drug and Alcohol Transformation Board has strategic responsibility for overseeing this work.</p> <p>It also serves as the GM Combatting Drugs Partnership for implementing 'From harm to hope,' the national 10-year drugs plan to cut crime and save lives.</p> <p>Central to this strategy is improving the criminal justice system response to offending with expanded funding linked to ensuring there is a treatment place for every offender with an addiction.</p>

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		<p>offending and address the needs of people with both mental health and drug or alcohol issues.</p> <ul style="list-style-type: none">• Greater Manchester has the best post-release continuity of care rates in the country. During 2022/23, 940 individuals were released from prison with a treatment referral for substance use, of these 601 were successfully picked up by community treatment services. This 64% success rate compares favourably with the 37% national rate.• We have worked closely with Forest Bank prison to improve continuity of care pathways. Forest Bank is the largest referring prison into GM's treatment system, accounting for 46% of the total number of individuals referred into treatment on release from prison. Successful GM pick-ups from Forest Bank increased from 52% in 2021/22 to 69% in 2022/23.• The Deputy Mayor's office continues to commission intelligence functions that aim to improve our understanding of drug trends and reduce drug-related harms.• The Greater Manchester Drugs Early Warning System (GM EWS) is recognised nationally as the most comprehensive system in the country. The GM EWS works in tandem with MANDRAKE (Manchester Drug Analysis and Knowledge Exchange), a joint GMP and Manchester Metropolitan University (MMU) initiative that enables drugs to be tested rapidly when incidents occur.• Routine MANDRAKE drug testing further compliments GM TRENDS - a multi-method annual study, also delivered by MMU, that gathers information on the latest drug market trends from drug users and professionals.• The GM Drug Related Deaths (DRD) Surveillance System is coordinated by Liverpool John Moore's University's Public Health Institute (PHI). Treatment records and coroners' reports are employed to provide accounts of the circumstances in which drug and 'alcohol toxicity' related deaths have occurred. Learning is confidentially across public services with the aim of reducing the likelihood of similar such deaths occurring in the future.	<p>The commitments and activities of GM partners are captured in the GM Combatting Drugs Partnership Strategic Delivery Plan.</p> <p>Activity is monitored through the recently established GM CJS Drug & Alcohol Operational Group.</p>
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